ILLINOIS REGISTER

POLLUTION CONTROL BOARD

NOTICE OF PROPOSED AMENDMENT

1) Heading of the Part: Water Use Designations and Site Specific Water Quality Standards

2) <u>Code Citation</u>: 35 Ill. Adm. Code 303

- 3) <u>Section Number</u>: <u>Proposed Action</u>: 303.445 Added
- 4) <u>Statutory Authority</u>: Implementing Section 13 and authorized by Sections 11(b) and 27 of the Environmental Protection Act [415 ILCS 5/13, 11(b) and 27].
- 5) A complete description of the subjects and issues involved: A more complete description of this proposal may be found in the Board's opinion and order of March 2, 2006 in docket R06-24. This site-specific rulemaking proposal was filed with the Board by the ExxonMobil Oil Corporation (ExxonMobil) on February 7, 2006 for discharges of Total Dissolved Solids (TDS) from the ExxonMobil Joliet Refinery during the months of November through April in each year. The proposal would set 1,686 milligrams per Liter (mg/L) as the TDS levels for both Secondary Contact and Indigenous Aquatic life Use Waters General Use Waters. This 1,686 mg/L standard would apply instead of the general use standard of 1,000 mg/L found in 35 Ill. Adm. Code 302.208 and the secondary contact use standard of 1,500 mg/L found in 302.407. On March 2, 2006, the Board adopted the proposal as it appears below for first notice publication rulemaking without commenting on the merits of the proposal, in response to a joint motion to expedite this rulemaking made by ExxonMobil and the Illinois Environmental Protection Agency (Agency). The Board presently intends to schedule only one hearing during the 45-day first notice period.

ExxonMobil owns and operates the Joliet Refinery (refinery) located in Channahon Township on a 1,300 acre tract of land in unincorporated Will County. The site is adjacent to Interstate 55 at the Arsenal Road exit, approximately 50 miles southwest of Chicago. The refinery employs more than 500 full-time employees, and approximately 100 additional ExxonMobil employees who provide regional support services are also located at the refinery.

On October 11, 2005, ExxonMobil was a party to a consent decree involving the United States of America, as well as the States of Illinois, Louisiana, and Montana. Under that consent decree, ExxonMobil must, among other things, make substantial investments in air emissions reductions at the Joliet Refinery. The consent decree calls for the use of a wet gas scrubber in addition to added technology, which will contribute to additional sulfate and TDS to the wastewater treatment system.

Ro6-24

CLERK'S OFFICE

STATE OF ILLINOIS Pollution Control Board

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ExxonMobil has asserted that because of occasional observed TDS violations in the Des Plaines River and in light of 35 Ill. Adm. Code 302.102(b)(9), the Agency could not issue the wastewater construction permit needed by ExxonMobil. ExxonMobil and the Agency believe that Board adoption of the proposed 1,686 mg/L TDS standard would allow for issuance of a permit approvable by the United States Environmental Protection Agency.

- 6) Will this rulemaking replace any emergency rulemaking currently in effect? No
- 7) <u>Does this rulemaking contain an automatic repeal date?</u> No
- 8) <u>Does this rulemaking contain incorporations by reference</u>? No
- 9) Are there any other amendments pending on this Part? No
- 10) <u>Statement of statewide policy objectives</u>: The proposed amendments do not create or expand a State mandate as defined in Section 3 of the State Mandates Act [30 ILCS 805].
- 11) <u>Time, place and manner in which interested persons may comment on this proposed</u> <u>rulemaking</u>: The Board will accept written public comment on this proposal for a period of 45 days after the date of this publication. Comments should reference Docket R06-24 and be addressed to:

Ms. Dorothy M. Gunn, Clerk Illinois Pollution Control Board State of Illinois Center, Suite 11-500 100 W. Randolph St. Chicago, IL 60601

Address all questions to John Knittle, at 217/278-3111 or email at knittlej@ipcb.state.il.us.

Request copies of the Board's opinion and order at 312-814-3620, or download a copy from the Board's Website at http://www.ipcb.state.il.us.

- 12) <u>Initial regulatory flexibility analysis</u>:
 - A) <u>Types of small businesses, small municipalities, and not-for-profit corporations</u> <u>affected</u>: None

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- B) <u>Reporting, bookkeeping or other procedures required for compliance</u>: None
- C) <u>Types of professional skills necessary for compliance</u>: None
- 13) <u>Regulatory agenda on which this rulemaking was summarized</u>: The Board did not include this rulemaking on either of the last two regulatory agendas because it had no advance notice that ExxonMobile would request this site-specific relief to allow it to comply with the October 11, 2005 federal consent decree.

The full text of the Proposed Amendment begins on the next page:

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE C: WATER POLLUTION CHAPTER I: POLLUTION CONTROL BOARD PART 303 WATER USE DESIGNATIONS AND SITE SPECIFIC WATER QUALITY STANDARDS SUBPART A: GENERAL PROVISIONS Section 303.100 Scope and Applicability Multiple Designations 303.101 303.102 Rulemaking Required SUBPART B: NONSPECIFIC WATER USE DESIGNATIONS Section 303.200 Scope and Applicability General Use Waters 303.201 Public and Food Processing Water Supplies 303.202 Underground Waters 303.203 Secondary Contact and Indigenous Aquatic Life Waters 303.204 303.205 Outstanding Resource Waters List of Outstanding Resource Waters 303.206 SUBPART C: SPECIFIC USE DESIGNATIONS AND SITE SPECIFIC WATER QUALITY STANDARDS Section Scope and Applicability 303.300 303.301 Organization Ohio River Temperature 303.311 303.312 Waters Receiving Fluorspar Mine Drainage 303.321 Wabash River Temperature Unnamed Tributary of the Vermilion River 303.322 Sugar Creek and Its Unnamed Tributary 303.323 303.326 Unnamed Tributary of Salt Creek, Salt Creek, and Little Wabash River Mississippi River North Temperature 303.331 Mississippi River North Central Temperature 303.341 303.351 Mississippi River South Central Temperature 303.352 Unnamed Tributary of Wood River Creek Schoenberger Creek; Unnamed Tributary of Cahokia Canal 303.353 Mississippi River South Temperature 303.361 Bankline Disposal Along the Illinois Waterway/River 303.400 Unnamed Tributary to Dutch Creek 303.430 Long Point Slough and Its Unnamed Tributary 303.431 Secondary Contact Waters 303.441 Waters Not Designated for Public Water Supply 303.442 Lake Michigan Basin 303.443 Salt Creek, Higgins Creek, West Branch of the DuPage River, Des 303.444 Plaines River Total Dissolved Solids Water Quality Standard for the Lower 303.445 Des Plaines River

SUBPART D: THERMAL DISCHARGES

Section 303.500 Scope and Applicability 303.502 Lake Sangchris Thermal Discharges

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<u>303.</u>APPENDIX A References to Previous Rules <u>303.</u>APPENDIX B Sources of Codified Sections

AUTHORITY: Implementing Section 13 and authorized by Sections 11(b) and 27 of the Environmental Protection Act [415 ILCS 5/13, 11(b) and 27].

SOURCE: Filed with the Secretary of State January 1, 1978; amended at 2 Ill. Reg. 27, p. 221, effective July 5, 1978; amended at 3 Ill. Reg. 20, p. 95, effective May 17, 1979; amended at 5 Ill. Reg. 11592, effective October 19, 1981; codified at 6 Ill. Reg. 7818; amended at 6 Ill. Reg. 1116111161, effective, September 7, 1982; amended at 7 Ill. Reg. 8111, effective June 23, 1983; amended in R87-27 at 12 Ill. Reg. 9917, effective May 27, 1988; amended in R87-2 at 13 Ill. Reg. 15649, effective September 22, 1989; amended in R87-36 at 14 Ill. Reg. 9460, effective May 31, 1990; amended in R86-14 at 14 Ill. Reg. 20724, effective December 18, 1990; amended in R89-14(C) at 16 Ill. Reg. 14684, effective September 10, 1992; amended in R92-17 at 18 Ill. Reg. 2981, effective February 14, 1994; amended in R91-23 at 18 Ill. Reg. 13457, effective August 19, 1994; amended in R93-13 at 19 Ill. Reg. 1310, effective January 30, 1995; amended in R95-14 at 20 Ill. Reg. 3534, effective February 8, 1996; amended in R97-25 at 22 Ill. Reg. 1403, effective December 24, 1997; amended in R01-13 at 26 Ill. Req. 3517, effective February 22, 2002; amended in R03-11,11 at 28 Ill. Reg Reg. 3071, effective February 4, 2004; amended in R06-24 at 30 Ill. Reg. ----<u>Req.</u>, effective •

SUBPART C: SPECIFIC USE DESIGNATIONS AND SITE SPECIFIC WATER QUALITY STANDARDS

Section 303.445 Total Dissolved Solids Water Quality Standard for the Lower Des Plaines River

a) Beginning November 1 and continuing through April 30 of each year, the total dissolved solids (TDS) water quality standard for Secondary Contact and Indigenous Aquatic <u>lifeLife</u> Use waters in 35 Ill. Adm. Code 302.407 does not apply to the portion of the Des Plaines River from the ExxonMobil refinery wastewater treatment plant discharge point located at I-55 and Arsenal Road (said point being located in Will County, T34N, R9E, S15, Latitude: 41?<u>°</u>, 25" North, Longitude: 88?<u>°</u>, 11', 20" West) and continuing to the <u>Interstate I-55</u> bridge. TDS levels in <u>suchthese</u> waters must instead meet a water quality standard for TDS (STORET Number 70300) of 1,686 mg/L.

b) Beginning November 1 and continuing through April 30 of each year, the TDS water quality standard for General Use Waters in 35 Ill. Adm. Code 302.208 does not apply to the Des Plaines River from the Interstate I-55 bridge to the confluence of the Des Plaines River with the Kankakee River. TDS levels in suchthese waters must instead meet a water quality standard for TDS (STORET Number 70300) of 1,686 mg/L.

(Source: Added at 30 Ill. Reg. _____, effective _____)

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Document 1	file://I:/Input/35-303-Agency(issue11).doc
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Deletions	17		
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Style change	0		
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Total changes	32		

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44	303.361	Mississippi River South Temperature
45	303.400	Bankline Disposal Along the Illinois Waterway/River
46	303.430	Unnamed Tributary to Dutch Creek
47	303.431	Long Point Slough and Its Unnamed Tributary
48	303.441	Secondary Contact Waters
49	303.442	Waters Not Designated for Public Water Supply
50	303.443	Lake Michigan Basin
51	303.444	Salt Creek, Higgins Creek, West Branch of the DuPage River, Des Plaines River
52	303.445	Total Dissolved Solids Water Quality Standard for the Lower Des Plaines River
53		
54		SUBPART D: THERMAL DISCHARGES
55		
56	Section	
57	303.500	Scope and Applicability
58	303.502	Lake Sangchris Thermal Discharges
59		5 5
60	303.APPEND	IX A References to Previous Rules
61	303.APPEND	IX B Sources of Codified Sections
62		
63	AUTHORITY	: Implementing Section 13 and authorized by Sections 11(b) and 27 of the
64		Protection Act [415 ILCS 5/13, 11(b) and 27].
65		
66	SOURCE: Fil	ed with the Secretary of State January 1, 1978; amended at 2 Ill. Reg. 27, p. 221,
67		5, 1978; amended at 3 Ill. Reg. 20, p. 95, effective May 17, 1979; amended at 5 Ill.
68		fective October 19, 1981; codified at 6 Ill. Reg. 7818; amended at 6 Ill. Reg.
69		ve September 7, 1982; amended at 7 Ill. Reg. 8111, effective June 23, 1983;
70		37-27 at 12 Ill. Reg. 9917, effective May 27, 1988; amended in R87-2 at 13 Ill.
71		fective September 22, 1989; amended in R87-36 at 14 Ill. Reg. 9460, effective
72	May 31, 1990;	amended in R86-14 at 14 Ill. Reg. 20724, effective December 18, 1990; amended
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74	Reg. 2981, eff	ective February 14, 1994; amended in R91-23 at 18 Ill. Reg. 13457, effective
75	August 19, 199	04; amended in R93-13 at 19 Ill. Reg. 1310, effective January 30, 1995; amended
76		0 Ill. Reg. 3534, effective February 8, 1996; amended in R97-25 at 22 Ill. Reg.
77		December 24, 1997; amended in R01-13 at 26 Ill. Reg. 3517, effective February
78	22, 2002; amer	nded in R03-11 at 28 Ill. Reg. 3071, effective February 4, 2004; amended in R06-
79		g, effective
80		
81		SUBPART C: SPECIFIC USE DESIGNATIONS AND SITE
82		SPECIFIC WATER QUALITY STANDARDS
83		
84	Section 303.44	5 Total Dissolved Solids Water Quality Standard for the Lower Des Plaines
85	<u>River</u>	
86		

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87	<u>a)</u>	Beginning November 1 and continuing through April 30 of each year, the total
88	Reading to a	dissolved solids (TDS) water quality standard for Secondary Contact and
89		Indigenous Aquatic Life Use waters in 35 Ill. Adm. Code 302.407 does not apply
90		to the portion of the Des Plaines River from the ExxonMobil refinery wastewater
91		treatment plant discharge point located at I-55 and Arsenal Road (said point being
92		located in Will County, T34N, R9E, S15, Latitude: 41°, 25" North, Longitude:
93		88°, 11', 20" West) and continuing to the I-55 bridge. TDS levels in these waters
94		must instead meet a water quality standard for TDS (STORET Number 70300) of
95		<u>1,686 mg/L.</u>
96		
97	<u>b)</u>	Beginning November 1 and continuing through April 30 of each year, the TDS
98		water quality standard for General Use Waters in 35 Ill. Adm. Code 302.208 does
99		not apply to the Des Plaines River from the I-55 bridge to the confluence of the
100		Des Plaines River with the Kankakee River. TDS levels in these waters must
101		instead meet a water quality standard for TDS (STORET Number 70300) of 1,686
102		<u>mg/L.</u>
103		
104	(Sour	ce: Added at 30 Ill. Reg, effective)